

SURINAME

PLAN OF OPERATIONS

October 3, 2006

I. EXECUTIVE SUMMARY

Project name:	Institutional Strengthening for the Ministry of Regional Development		
Project number:	SU-T1029		
Team members:	Kristyna Bishop, Project Team Leader (RE3/SO3); Baudouin Dusquesne (RE3/SO3); Annette Killmer (RE3/EN3), Carlos Elias (RE3/OD6), William Grisely (COF/CSU), Diego Buchara (LEG/OPR) and Alexandra Ortega (RE3/SO3).		
Beneficiary:	Suriname		
Executing agency:	Inter-American Development Bank		
Target Beneficiaries:	Government officials from several Ministries, Indigenous and Maroon communities and other relevant stakeholders in the Interior		
Financing:	IDB (FSO):	US\$49,948	
	Local:		
	Total:	US\$49,948	
Objectives:	The goal of this project is to support the preparation of SU-L1004 and contribute to the technical expertise and knowledge of the Ministry of Regional Development with regard to multi-sector development by supporting a Study Tour to western Canada to learn more about the Great Bear Agreement and conservation economics among Aboriginal communities in British Columbia. In addition, a reverse visit by two First Nations leaders working in the Great Bear area will provide technical assistance to the Ministry of Regional Development and the Stakeholders Coordination Committee.		
Execution timetable:	Execution Period:	18 months	
	Disbursement Period:	24 months	
Special contractual conditions:	None		
Exceptions to Bank policies and procedures:	There are no proposed exceptions to Bank policies or procedures.		

Environmental and social review: There are no foreseeable negative environmental or social impacts occurring from the implementation of this TC.

II. BACKGROUND AND JUSTIFICATION

- 2.1 The Great Bear Rainforest (GBR) is an area of approximately 15.5 million acres (7 million hectares) in northern British Columbia, Canada. It is the world's largest tract of intact temperate rainforest, has hundreds of pristine and intact watersheds and is home to spawning runs of 20% of the world's remaining wild salmon as well as a number of vulnerable wildlife species such as grizzly bears, eagles, wolves and the rare "spirit bear" (genetic variation of a black bear). It is so rich in wildlife and flora that biologists have compared it to the Galapagos Islands and the Amazon jungle. It is also the traditional territory of 25 First Nations of which a large proportion have economies that are fully dependent on the forest industry.
- 2.2 On February 7, 2006, a landmark agreement between the Government of British Columbia and First Nations to protect a large majority of this area was announced. The Great Bear Agreement was the culmination of more than 10 years of collaborative research and negotiation by and between a diverse group of stakeholders including three levels of government, First Nations, multinational corporations and environmental organizations. The Agreement includes a comprehensive Land and Resource Management Plan (LRMP) that establishes a balance between protection, exploitation and sustainable management of the resources in order to benefit local communities. It provides for higher standards for key environmental values such as old growth forests, riparian areas, biodiversity and vulnerable animal habitats by incorporating both conventional science as well as the traditional, local and scientific knowledge of the local communities. The process of reaching agreement was marked by a highly participatory approach that ensured that the rights and interests of the various stakeholders were included and considered. It is anticipated that this collaborative approach will further serve to reduce regulatory conflict as well as harmonize the competing interests, which will contribute to maintaining a better climate for implementation.
- 2.3 Two of the Bank's greatest challenges in the area of sustainable development and environmental protection have been providing strong economic arguments in favor of conservation as well as ensuring that those who bear the greatest burden for conservation – local communities including Indigenous and tribal peoples – receive equitable benefit. As an example, to date there has been no discernible impact on poverty reduction for local communities living in or near protected areas. According to the Durban Accord, conservation often increases poverty for local Indigenous communities as it often requires their removal or restrictions on their use of the resources upon which they depend for survival. There is a strong propensity for conflicts in these situations as local communities perceive that the benefits offered (seasonal employment, government welfare) do not adequately compensate them for the inconvenience.

- 2.4 Given these challenges, the Great Bear approach provides some interesting lessons and methodologies that might be useful for IDB member countries such as Suriname, Peru, Ecuador and Guyana that have areas of extreme biodiversity, large populations of Indigenous peoples and increasing pressure by extractive industry to open previously protected areas for resource exploration and exploitation. Suriname, in particular, shares similar geographical, economic and social challenges as British Columbia's Central Coast and would benefit a great deal from learning more about the process of reaching agreement as well as the scientific principles that underpin the Great Bear Agreement.

Project rationale and consistency with Bank strategies

- 2.5 In order to support the preparation of SU-L1004 and contribute to the technical expertise and knowledge of the Ministry of Regional Development with regard to multi-sector development, an official delegation from the Government of Suriname will visit British Columbia in order to learn more about the Great Bear Agreement and ecological based management. This activity is considered a key learning opportunity for both the Bank and the Government of Suriname and is expected to provide a strong foundation for a similar approach in Suriname. In order to increase the sustainability of this activity, a reverse visit by two First Nations leaders working in the Great Bear area will also be supported in order to provide technical assistance to the Ministry of Regional Development and the IDB during project preparation.
- 2.6 This Technical Cooperation is consistent with the Bank's new Country Strategy with Suriname (2006-2010), which includes "Integration of the Interior" as one of the key pillars of Bank support for this period.

III. PROJECT DESCRIPTION

A. Project goal and purpose

- 3.1 The goal of this project is to support the preparation of SU-L1004 and contribute to the technical expertise and knowledge of the Ministry of Regional Development with regard to multi-sector development through a Study Tour to British Columbia in order to learn more about the Great Bear Agreement and ecological based management. The results of the Study Tour will be enhanced by (i) the participation of representatives from the Vereniging van Inheemse Dorpshoofden in Suriname (VIDS) and the Ministry of Physical Planning, Land and Forestry Management, and (ii) by a reverse visit to Suriname by two key leaders from the First Nations involved in the Great Bear Agreement.

B. Activities

- 3.2 This TC will finance the following:

- a. A ten-day Study Tour for 7 representatives from Suriname to meet with the Canadian federal and British Columbia provincial governments, environmental organizations such as EcoTrust, ForestEthics and Sierra Club, NGOs, multinational companies operating in the Great Bear area and First Nations. The Study Tour will also include a visit to the Central Coast – the area now under the Great Bear Land Management Agreement – to meet with the First Nations that were involved in the negotiations and who have primary responsibility for implementation. While in the Central Coast, the delegation will visit various economic development projects, environmental projects including a timber operation owned and managed by a First Nation, cultural projects and will learn more about the governance structure of these First Nations and their relationship with other levels of government.
- b. A local organization, Turning Point Initiative, will be hired to assist with trip logistics, develop the itinerary, provide guidance on local protocol and other support as necessary (TOR attached). Turning Point Initiative is an alliance of First Nations on British Columbia's North and Central Coast and Haida Gwaii. It was created with the conviction that if a conservation-based economy is to succeed, the active and meaningful participation of First Nations is essential. They believe that the people who best know, use, and protect biodiversity are the First Nations people who live in the magnificent forests and waters of this region. At present, Turning Point Initiative is actively working on projects related to marine use, land use planning, tourism, forestry, non-timber forest products, capacity building and economic development. In addition, they are responsible for on-going negotiations and relationships between Central Coast First Nations and the other Great Bear stakeholders including the provincial and federal governments.
- c. A reverse visit by two First Nations leaders representing Turning Point Initiative will be hosted by the Ministry of Regional Development. These leaders will be invited to make a presentation to the Development of the Interior Stakeholders Coordination Committee and provide technical advice to the Ministry of Regional Development and the Ministry of Physical Planning, Land and Forest Management regarding progress on the development of a national plan for the Interior. This reverse visit will take place during the final phase of project preparation once a significant number of the consultant reports have been received and will be consistent with the meeting schedule of the Development of the Interior Stakeholders Coordination Committee.

IV. COST AND FINANCING

A. Summary cost table

	Unit Cost	Total Cost
<i>Component 1: Study Tour</i>		41,140
Airfare PBO-YVR-PBO x 7	2000	14,000
Visas for Canada x 7	70	490
Hotel in YVR x 7 x 6 nights	170	7,140
Cultural event x 7	100	700
Flight to Interior x 7	300	2,100
Hotel in Interior x 7 x 3 nights	150	3,150
Per diem x 7 x 10 nights	75	5,250
Logistical support		6,000
Incidentals (taxis, secretarial etc)		2,310
<i>Component 2: Reverse visit by First Nations leaders</i>		8,808
Honorarium x 2 x 6	200	2400
Airfare YVR-PBO-YVR x 2	2000	4000
Hotel and per diem x 2 x 6	184	2208
Visas for SU x 2	100	200
Total		49,948

B. Description and composition of financing

- 4.1 The total cost of the program is US\$49,948. The Bank will finance up to US\$49,948 of the cost of the project on a non-reimbursable basis from the net income of the Fund for Special Operations (FSO).

C. Sustainability

- 4.2 Funding from this TC will strengthen the technical expertise and knowledge of the Ministry of Regional Development by providing them with a comparative experience within a similar context as well as technical assistance from First Nations leaders who have worked on similar challenges. This initiative comes at a critical time as the IDB and the Government of Suriname are in the initial stages of preparing SU-L1004 and, as a result, the information shared during the Study Tour and the reverse visit as well as the lessons learned will be easily incorporated into the design of the Suriname project. This learning experience will be further strengthened by the selection of key government policy makers as well as an Indigenous representative whose technical expertise will be important for the design of the program and its future execution.

V. EXECUTING AGENCY AND MECHANISM

A. Executing agency and mechanism

- 5.1 The executing agency will be the Inter-American Development Bank. RE3/SO3 will have primary responsibility in collaboration with the Ministry of Regional Development and the Turning Point Initiative, the local organization to be hired by the Bank to assist with travel logistics, developing the agenda and itinerary and protocol concerns on the ground in British Columbia.

B. Program implementation readiness

- 5.2 A signed Aide Memoire dated August 4, 2006 confirms the Government of Suriname's interest in this Study Tour. An initial itinerary and list of participants is being prepared and discussions with local organizations who will participate in the Study Tour have already begun. Preliminary travel arrangements have already been made and the Ministry of Regional Development is working with the Ministry of Foreign Affairs to secure the appropriate travel documents including visas for the participants.

C. Execution period and disbursement schedule

- 5.3 The execution period for this TC will be 18 months, with a disbursement period of 24 months.

D. Procurement

- 5.4 The Bank will be responsible for all travel logistics related to the Study Tour. The Government will be responsible for arranging a Canadian visa for each of the Study Tour participants through the Ministry of Foreign Affairs/ Embassy of Canada.

VI. MONITORING AND EVALUATION

A. Monitoring

- 6.1 The implementation of this TC will be monitored by RE3/SO3 in collaboration with the Ministry of Regional Development.

B. Final report

- 6.2 A final report outlining the results of the Study Tour will be prepared with the input of the participants. The report will include a list of participants, final itinerary, materials produced to support the Study Tour and the observations of

the participants regarding the information received during the meetings and visit to the First Nation communities.

C. Other auditing, financial management and reporting procedures

- 6.3 Standard Bank procedures for auditing, financial management of the resources and reporting will be followed.

VII. PROGRAM BENEFITS AND RISKS

A. Program benefits and developmental impact

- 7.1 This TC supports the preparation of SU-L1004 and will contribute to the technical expertise and knowledge of the Ministry of Regional Development with regard to multi-sector development by exposing key government staff to an innovative approach to building consensus among diverse stakeholders within the context of environmental management and economic development based on sound ecological and scientific principles. The Great Bear Agreement and its focus on building an economy based on conservation offers valuable lessons for Suriname, which might be directly incorporated into the activities contemplated under SU-L1004. The development impact of the TC could be profound especially if the lessons learned and the approach taken in British Columbia resonate with the participants and they are able to translate these principles into a uniquely Surinamese approach.

B. Target beneficiaries

- 7.2 The outputs of this TC will benefit Surinamese society in general as it supports the current process being undertaken by the Government of Suriname to define the development goals and priorities of the Interior from a uniquely Surinamese perspective. Additionally, this TC will directly benefit the participating Ministries including the Ministry of Regional Development and the Ministry of Physical Planning, Land and Forest Management by building their in-house technical capacity and knowledge.

C. Risks

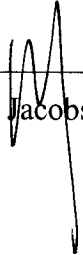
- 7.3 This TC aims to build the technical capacity and knowledge of the Bank's key counterpart for SU-L1004. There is a risk that the information conveyed and lessons learned by the stakeholders that were involved in the Great Bear Agreement in British Columbia will be considered irrelevant by the participants in the Study Tour. Moreover, there is an additional risk that the selection of participants will be subject to political interests rather than practical needs. The TC is designed to address both issues. In the first instance, the process of learning about the Great Bear Agreement and the discussions that ensue will be beneficial regardless of the outcome; even discussing and discarding the principles will increase the technical capacity and knowledge of the participants as it requires

comparative analysis and deductive reasoning. In terms of the selection of the participants, discussions were held with the Minister and his staff regarding the profile of the participants. It was agreed that a strong emphasis should be placed on a multisectoral team representing the Ministry of Regional Development and the Ministry of Physical Planning, Land and Forest Management as well as an Indigenous representative from a national organization.

VIII. RECOMMENDATION

- 8.1 The Social Programs Division recommends that the Manager of Regional Operations Department 3 authorize the use of resources from the net income of the Fund for Special Operations to finance the project proposed in this Plan of Operations.

Concur:



Michael Jacobs, SO3/CHF

Date: 10 Oct 06

IX. CERTIFICATION

- 9.1 The Country Division 6 certifies that US\$49,948 from the net income of the Fund for Special Operations is available for the financing of the project proposed in this Plan of Operations.

Concur:


Dora Currea, OD6/CHF

Date: 10 Oct 06

X. APPROVAL

- 10.1 According to Document CC-5290, approved by the Coordination Committee on August 2, 1995 and the corresponding simplification memorandum (Simplification of Procedures and Delegation of Authority to Approve Non-Reimbursable Technical Cooperation) of September 12, 1995, this Technical Cooperation is presented for the approval of the Manager of Regional Operations Department 3.

Concur: 
Christian Gómez Fabling, RE3/DEP

Date: 10/18/06

Approved by: 
Alicia S. Ritchie, RE3/MGR

Date: 10/19/06

SURINAME

INSTITUTIONAL STRENGTHENING FOR THE MINISTRY OF REGIONAL DEVELOPMENT (SU-T1029)

TERMS OF REFERENCE – CONSULTING FIRM

I. BACKGROUND

- 1.1 In order to support the preparation of the Sustainable Development of the Interior Program (SU-L1004) and contribute to the technical expertise and knowledge of the Ministry of Regional Development with regard to multi-sector development, an official delegation from the Government of Suriname will visit British Columbia in order to learn more about the Great Bear Agreement and ecological based management. This activity is considered a key learning opportunity for both the Bank and the Government of Suriname and is expected to provide a strong foundation for a similar approach in Suriname. In order to increase the sustainability of this activity, representatives from the Vereniging van Inheemse Dorpschoofden in Suriname (VIDS) and the Ministry of Physical Planning, Land- and Forestry Management will participate in the study tour, and a reverse visit by two First Nations leaders working in the Great Bear area will also be supported in order to provide technical assistance to the Ministry of Regional Development and the IDB during project preparation.

II. CONSULTANCY OBJECTIVES

- 2.1 The objective of this consultancy is to provide logistical support for the Great Bear Study Tour and technical assistance to the Government of Suriname regarding multisectoral development and ecological based natural resource management.

III. CHARACTERISTICS OF THE CONSULTANCY

- 3.1 Type of consultancy: Consultant Firm – Lump Sum (see Chapter V of these Terms of Reference for payment schedule).
- 3.2 Starting date and duration: The consultancy will be executed over 24 months to commence with the effective date of this contract.
- 3.3 Place of work: The consultant firm will perform most of the work in the consultant's usual place of work with some activities being performed in Suriname.

- 3.4 Qualifications: The required skills and competencies of the successful candidate firm will include: (i) extensive experience working with Indigenous peoples and development; (ii) strong experience working with local communities and strategic planning processes; (iii) strong network of contacts in British Columbia including the Great Bear area; iv); and (v) familiarity with Bank operations, policies and procedures would be considered an asset.

IV. KEY ACTIVITIES

- 4.1 All activities will be governed by the TC Plan of Operations for the project. The main activities for this consultancy will include:
- a. Provide logistical support for the Great Bear Study Tour. Logistical support includes: developing the agenda and itinerary and confirming appointments for the delegation, making and confirming travel arrangements in British Columbia, providing an orientation and background information for the delegation upon arrival and submitting a short trip report to the IDB at the conclusion of the Study Tour. The trip report will include the final itinerary, list of participants, observations from the debriefing and any materials gathered or disseminated during the trip.
 - b. Make a technical presentation at a Development of the Interior Stakeholder Coordinating Committee meeting in Suriname and provide technical assistance to the Ministry of Regional Development on the development of the national plan for the development of the Interior as well as the GOS/IDB's Sustainable Development of the Interior program. This reverse visit will comprise a minimum of 5 days in Suriname.
 - c. Prepare a brief report on the reverse visit including observations on the progress to date and recommendations for the national plan for the development of the Interior as well as the GOS/IDB's Sustainable Development of the Interior program.

V. EXPECTED RESULTS AND REPORTS

- 5.1 As a result of this consultancy, we expect to achieve: (i) significant increase in the technical knowledge of the Ministry of Regional Development and the Ministry of Physical Planning, Land and Forest Management as it relates to multisectoral development, ecological based management and environmental conservation; (ii) increased understanding of the situation of the First Nations of the Central Coast especially in areas of mutual interest such as forestry, natural resource management, protected areas, subsistence hunting and fishing and cultural protection; and (iii) generation of ideas regarding how to integrate these potentially conflicting interests into a uniquely Surinamese approach.

- 5.2 Payments for consultancy fees will be linked to submission of deliverables as follows:
- a. Contract Signature: The consultant will receive a payment of 20% for mobilization fees upon signing the contract.
 - b. Trip Report: The consultant will receive a payment of 50% upon submission and approval by the Bank of the trip report on the British Columbia Study Tour. The trip report will include the final itinerary, list of participants and any materials gathered or disseminated during the trip.
 - c. Final Report on Reverse Visit to Suriname: The consultant will receive a final payment of 30% upon submission and approval by the Bank of the Final Report on the Reverse Visit to Suriname. This Report will include observations and recommendations for the national plan for the development of the Interior as well as the GOS/IDB's Sustainable Development of the Interior program.

VI. COORDINATION

- 6.1 The work of the consultant will be coordinated by RE3/SO3. Kristyna Bishop (RE3/SO3) will retain overall responsibility for technical and administrative aspects including acceptance of deliverables for this contract.