

PMR Operational Report

Operation Number	GY-L1044	Chief of Operations Validation Date	04/12/19
Year- PMR Cycle	Second period Jan-Dec 2018	Division Chief Validation Date	04/26/19
Last Update	04/10/19	Country Representative Validation Date	05/15/19
PMR Validation Stage	Validated by Representative		

Basic Data

Operation Profile

Operation Name	Support for the Criminal Justice System	Loan Number	3876/BL-GY
Executing Agency	MINISTRY OF LEGAL AFFAIRS	Sector/Subsector	IS-SEC - SOCIAL INVESTMENT-CITIZEN SAFETY
Team Leader	RUSSELL, MARIKO	Overall Stage	Disbursing (From eligibility until all the Operations are closed)
Operation Type	Loan Operation	Country	GUYANA
Lending Instrument	Investment Loan	Convergence related Operation(s)	
Borrower	COOPERATIVE REPUBLIC OF GUYANA		

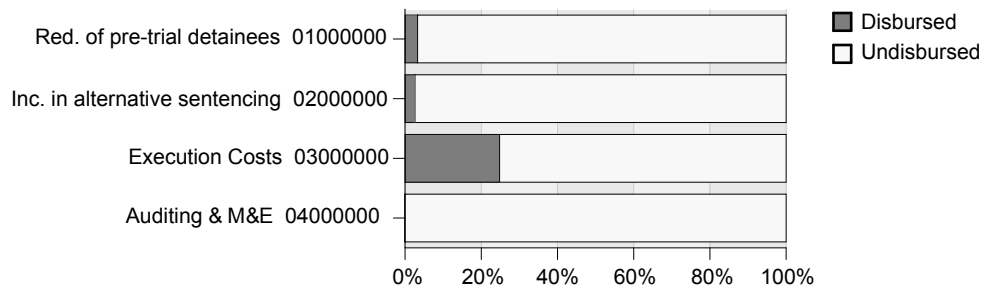
Environmental and Social Safeguards

Impacts Category	C	Was/Were the objective(s) of this operation reformulated?	NO
Safeguard Performance Rating		Date of approval	
Safeguard Performance Rating - Rationale			

Financial Data

Item	Total Cost and Source					Available Funds (US\$)			
	Original IDB	Current IDB	Local Counterpart	Co-Financing / Country	Total Original Cost	Current IDB	Disb. Amount to Date	% Disb	Undisbursed Amount
GY-L1044	8,000,000	8,000,000	0	0	8,000,000	8,000,000	1,158,395	14.48%	6,841,605
Aggregated	8,000,000	8,000,000	0	0	8,000,000	8,000,000	1,158,395	14.48%	6,841,605

Expense Categories by Loan Contract (cumulative values)



Please note that inactive indicators and outputs are not displayed; totals in the actual cost table may not match the sum of the cost of the outputs displayed, due to the cost of inactive outputs.

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RESULTS MATRIX

IMPACTS

Impact Nbr. 0: Reduce the high concentration of adult prisoners in Guyana's penitentiaries.

Observation:

Indicator		Unit of Measure	Baseline	Baseline Year		2022	EOP 2022
0.0	Adult prison population in Guyana	Rate (# of inmates/ 100,000 of national population)	272.50	2016	P		251.07
					P(a)		251.07
					A		
Details							
Pro-Gender		No	Pro-Ethnicity		No		

Indicator		Unit of Measure	Baseline	Baseline Year		2022	EOP 2022
0.1	Prison over-occupancy level in Guyana	Percentage (%)	118.50	2015	P		105.00
					P(a)		105.00
					A		
Details							
Pro-Gender		No	Pro-Ethnicity		No		

Indicator		Unit of Measure	Baseline	Baseline Year		2022	EOP 2022
0.2	Recidivism rate	% of total number of offenders released from prison	21.30	2013	P		18.00
					P(a)		18.00
					A		
Details							
Pro-Gender		No	Pro-Ethnicity		No		

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OUTCOMES

Outcome Nbr. 0: Reduce the proportion of inmates in pre-trial detention.

Observation:

Indicator		Unit of Measure	Baseline	Baseline Year		2022	EOP 2022
0.0	Proportion of total prison population who are detained in pre-trial detention.	% of total prison population	38.46	2015	P		30.00
					P(a)		30.00
					A		

Details

Pro-Gender	No	Pro-Ethnicity	No
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Indicator		Unit of Measure	Baseline	Baseline Year		2022	EOP 2022
0.1	Recidivism rate of adult offenders detained for minor offenses.	% of number of minor offenders released from prison	13.00	2015	P		10.00
					P(a)		10.00
					A		

Details

Pro-Gender	No	Pro-Ethnicity	No
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Indicator		Unit of Measure	Baseline	Baseline Year		2022	EOP 2022
0.2	Proportion of total prison population who are on probation.	% of total prison population	0.89	2015	P		1.05
					P(a)		1.05
					A		

Details

Pro-Gender	No	Pro-Ethnicity	No
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Outcome Nbr. 1: Reduce the proportion of inmates who are detained at the sentencing stage

Observation:

Indicator		Unit of Measure	Baseline	Baseline Year		2022	EOP 2022
1.0	Recidivism rate of adult offenders detained for minor offenses	% of minor offenders released from prison	13.00	2015	P		
					P(a)		10.00
					A		

Details

Pro-Gender	No	Pro-Ethnicity	No
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OUTCOMES

Indicator		Unit of Measure	Baseline	Baseline Year		2022	EOP 2022
1.1	Proportion of total prison population who are on probation	% of total prison population	0.89	2015	P		
					P(a)		1.05
					A		
Details							
Pro-Gender		No	Pro-Ethnicity		No		

RESULTS MATRIX

OUTPUTS: ANNUAL PHYSICAL AND FINANCIAL PROGRESS

Component Nbr. 1 Reduce the use of pre-trial detention

	Output	Unit of Measure		PHYSICAL PROGRESS		FINANCIAL PROGRESS	
				2018	EOP 2022	2018	EOP 2022
1.1	Number of assessments of NGO suited for training, supervising and organizing paralegals for Legal Aid Program produced and completed.	# of assessments	P	1	1	85,000	107,800
			P(a)	1	1	85,000	87,692
			A	1	1	64,579	64,892
1.2	Number of legal assistance training programs provided and completed by paralegals	# of programs	P		1		90,000
			P(a)	0	3	0	90,000
			A	0	0	0	313
1.3	Number of studies of legal standards produced and completed	# of studies	P		1		145,000
			P(a)	1	1	88,000	84,000
			A	1	1	44,000	44,000
1.4	Number of Attorney's at Law under the defense program hired and working	# of attorneys at Law	P		2		543,500
			P(a)	2	2	30,000	616,313
			A	0	0	0	313
1.5	Number of paralegals under the defense program hired and working	# of paralegals	P		4		377,500
			P(a)	4	4	20,000	413,313
			A	0	0	0	313
1.6	Number of legal criteria documents (for deciding non-custodial measures) developed	# of studies	P		1		250,000
			P(a)	0	2	27,600	26,865.71
			A	1	1	26,865.71	26,865.71
1.7	Number of DPP and police prosecutors trained and certified on the use of non-custodial measures	# of prosecutors	P		19		100,000
			P(a)	0	19	0	30,912
			A	0	0	12	12
1.8	Number of prosecutorial institutions equipped and operating	# of offices	P		2	70,000	300,500
			P(a)	2	2	102,000	303,533
			A	2	2	105,033	105,033
1.9	Number of judges and magistrates trained and certified in the use of alternatives to pre-trial detention	# of judges/magistrates	P		20		900,000
			P(a)	0	20	0	900,000
			A	0	0	0	0
1.10	Number of public awareness campaigns on pre-trial detention developed and implemented	# of campaigns	P		1		145,000
			P(a)	1	1	75,000	235,000
			A	0	0	0	0
1.11	Number of guidelines, rules and procedural documents completed and presented to stakeholders on restorative justice	# of guidelines documents appr	P	1	1	80,000	80,000
			P(a)	1	1	70,000	76,573.77
			A	1	1	76,573.77	76,573.77
1.12	Number of training workshops provided and completed on restorative justice	# of workshops	P		15		70,000
			P(a)	0	15	0	270,000
			A	0	0	0	0
1.13	Number of restorative justice centres equipped	# of centers	P		1		119,500
			P(a)	0	1	0	119,500
			A	0	0	0	0
1.14	Number of public awareness campaigns on Restorative Justice designed and implemented	# of campaigns	P		1		90,000
			P(a)	0	1	0	90,000
			A	0	0	0	0

RESULTS MATRIX

OUTPUTS: ANNUAL PHYSICAL AND FINANCIAL PROGRESS

Component Nbr. 2 Increase the Use of Alternative Sentencing

	Output	Unit of Measure		PHYSICAL PROGRESS		FINANCIAL PROGRESS	
				2018	EOP 2022	2018	EOP 2022
2.1	Number of legal advisers hired and working on sentence review	# of advisors	P		10		600,000
			P(a)	0	10	0	600,000
			A	0	0	0	0
2.2	Number of studies setting out judicial policies produced	# of studies	P	1	1	100,000	100,000
			P(a)	0	1	27,600	53,350
			A	1	1	26,450	26,450
2.3	Number of studies on substance abuse conducted and published	# of studies	P	1	1	50,000	50,000
			P(a)	1	1	72,000	76,791.27
			A	1	1	76,791.27	76,791.27
2.4	Number of risk and assessment tools designed and presented to stakeholders	# of risk assessment tools	P	1	1	80,000	910,000
			P(a)	1	1	70,000	910,000
			A	1	1	78,748.77	78,748.77
2.5	Number of probation staff trained and certified in the use of discretion to respond to each individual case as well as in supervision methodology	# of staff trained	P		17		180,000
			P(a)	0	17	0	189,000
			A	0	0	0	0
2.6	Number of probation offices equipped	# of offices equipped	P	1	1	122,500	372,500
			P(a)	0	5	0	572,500
			A	0	0	0	0
2.7	Number of specialized consultancies completed (LRC)	# of consultancies	P		5		90,000
			P(a)	0	5	0	82,500
			A	0	0	0	0
2.8	Number of law reform proposals introducing alternatives to imprisonment prepared	# of law reform proposals	P		1		1,004,400
			P(a)	0	1	116,000	893,346.2
			A	0	0	61,627.61	61,627.61

Other Cost

Project management	P			120,890	612,863
	P(a)			120,890	554,183.18
	A			62,209.18	121,013.18
Furniture and equipment	P			15,000	114,137
	P(a)			15,000	107,084.87
	A			31,257.87	72,947.87
Miscellaneous	P			5,000	30,000
	P(a)			5,000	21,102
	A				1,102
Complementary Evaluation 1	P				25,000
	P(a)			0	25,000
	A				0
Complementary Evaluation 2	P				25,000
	P(a)			0	25,000
	A				0
Mid-term evaluation	P				40,000
	P(a)			0	40,000
	A				0
Final evaluation	P				60,000
	P(a)			0	60,000

RESULTS MATRIX

OUTPUTS: ANNUAL PHYSICAL AND FINANCIAL PROGRESS

	Final evaluation	A				0
	Ex-post economic analysis	P				10,000
		P(a)			0	10,000
		A				0
	Consultancies: Conduct seminars, dissemination and publication of special evaluations	P				21,000
		P(a)			0	21,000
		A				0
	Annual audits	P				75,000
		P(a)			0	75,000
		A				0
	Prisoners attitude survey	P				57,000
		P(a)			0	57,000
		A				0
	Contingencies	P			60,860	304,300
		P(a)			60,860	283,440
		A				0

Total Cost

	Total Cost	P			789,250	8,000,000
		P(a)			984,950	8,000,000
		A			654,148.18	756,996.18

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CHANGES TO THE MATRIX

Section	Name	Reasons	Type of Change	Subtype	Modified By	Entered in the System
Output	Number of Attorney's at Law under the defense program hired and working	The financial value of this output was modified to reflect the prorating of attorney salaries based on their actual hire date. Given that the hire date has been delayed by some months this figure was subsequently reduced. In addition, discussions with the current Legal Aid Clinic on potential work load for new staff that the expected number of hires may be more than required and should therefore be done on a phased basis, thus necessitating reductions in the estimated costs under this output.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
	Number of DPP and police prosecutors trained and certified on the use of non-custodial measures	The financial value for this output was amended to reflect a lower, more realistic cost estimate for training delivery than originally planned. Subsequent estimates for 2020 will be included after a review of the 2019 trainer of trainer model delivery.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
						03/20/2019
						04/10/2019
	Number of assessments of NGO suited for training, supervising and organizing paralegals for Legal Aid Program produced and completed.	Having produced an assessment of NGO capacity in 2018, the Ministry of Legal Affairs indicated no further assessment is necessary at this point and the financial value for this output was modified to show no further activity under this output going forward.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
	Number of guidelines, rules and procedural documents completed and presented to stakeholders on restorative justice	Having produced a compendium of restorative justice content in 2018, the Ministry of Legal Affairs indicated no further content is necessary at this point and the financial value for this output was modified to show no further activity under this output going forward.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
	Number of law reform proposals introducing alternatives to imprisonment prepared	The financial value for this output was modified to show the work on law reform proposals that commenced in 2018 will continue in 2019 and hence more resources have been allocated.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
						04/10/2019
						04/10/2019
						04/10/2019
	Number of legal assistance training programs provided and completed by paralegals	The financial and physical values for this output were modified to reflect the decision to recruit and train paralegals on a phased basis over the life of the project in keeping with the expected changes in work load for delivering legal aid services. The initial plan of training a single cohort of paralegals has thus been amended in light of the more incremental approach.	Modify Output	Modify Financial P(a) value	JWILKS	04/10/2019
				Modify Physical P(a) value		JWILKS
	Number of legal criteria documents (for deciding non-custodial measures) developed	Having produced a legal criteria document in 2018, the Ministry of Legal Affairs indicated no other documents are necessary at this point and the physical and financial values for this output were modified to show no further activity under this output going forward.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
						03/20/2019
				Modify Physical P(a) value	JWILKS	03/19/2019
	Number of paralegals under the defense program hired and working	The financial value of this output was modified to reflect the prorating of paralegal salaries based on their actual hire date. Given that the hire date has been delayed by some months this figure was subsequently reduced. In addition, discussions with the current Legal Aid Clinic on potential work load for new staff that the expected number of hires may be more than required and should therefore be done on a phased basis, thus necessitating reductions in the estimated costs under this output.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
	Number of probation offices equipped	In keeping with routine oversight discussions with the Ministry of Legal Affairs (MOLA) and leadership of the Probation Services, the physical and financial values for this output were increased to reflect a strategic consensus to increase the number of probation offices rehabilitated under the project. This change was made in light of positive reviews for the ongoing rehabilitative work that was originally programmed as well as recognition on the part of the MOLA that project resources be distributed as equitably as possible across the geographic districts in the country. The current plan is to increase the number of rehabilitated offices from 2 to 4, pending cost	Modify Output	Modify Financial P(a) value	JWILKS	03/20/2019

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CHANGES TO THE MATRIX

Section	Name	Reasons	Type of Change	Subtype	Modified By	Entered in the System
Output	Number of probation offices equipped	estimates and a needs assessment.	Modify Output	Modify Physical P(a) value	JWILKS	03/20/2019
	Number of probation staff trained and certified in the use of discretion to respond to each individual case as well as in supervision methodology	The financial value for this output was increased in light of ongoing supervision discussion with probation staff leadership that indicated the need for additional resources to support a more elaborate recruitment and training regimen for probation officers. Initial plans called for a standard content delivery mechanisms for a selected cohort but subsequent discussion revealed the need for specialized, modular courses that would be provided at two levels- a team of front line probation officers and a second group of supervisory probation officers.	Modify Output	Modify Financial P(a) value	JWILKS	03/20/2019
	Number of prosecutorial institutions equipped and operating	The financial value for this output was updated to reflect that the work began on supporting prosecutorial institutions in 2018 carried over into 2019.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
	Number of public awareness campaigns on pre-trial detention developed and implemented	The financial and physical values for this output were modified to reflect a strategic decision to combine the respective public awareness campaigns under this program into a single , comprehensive campaign to maximize resources, reduce the chances of audience exhaustion and leverage the synergies in messaging across the related topics.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
				Modify Physical P(a) value	JWILKS	04/10/2019
	Number of risk and assessment tools designed and presented to stakeholders	The financial value for this output was amended to reflect a delay in the presentation of the risk assessment tool to stakeholders until 2021. This change was made in order to facilitate a more in-depth review and validation of the risk assessment tool that was designed in 2018, arising from a need to confirm its discriminatory ability in detecting risk. This review will be undertaken by ICS staff in collaboration with team members of the SCJS and CSSP project implementation units.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
						04/10/2019
	Number of specialized consultancies completed (LRC)	The financial outputs were changed to reflect greater emphasis on specialized content delivery after an initial round of pilot events in 2019, which should produce new areas of inquiry to address preliminary implementation gaps and document innovative practices for dissemination across districts nationally and other regional states.	Modify Output	Modify Financial P(a) value	JWILKS	03/20/2019
	Number of studies of legal standards produced and completed	Having produced a legal standards study in 2018, the Ministry of Legal Affairs indicated no further research is necessary at this point and the financial value for this output was modified to show no further activity under this output going forward.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
						03/20/2019
	Number of studies on substance abuse conducted and published	Having produced a substance abuse study in 2018, the Ministry of Legal Affairs indicated no further research is necessary at this point and the financial value for this output was modified to show no further activity under this output going forward.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
	Number of studies setting out judicial policies produced	Having produced a judicial policies study in 2018, the Ministry of Legal Affairs indicated no further research is necessary at this point and the financial value for this output was modified to show no further activity under this output until 2022 when a small internal review study is anticipated.	Modify Output	Modify Financial P(a) value	JWILKS	03/19/2019
						04/10/2019
	Number of training workshops provided and completed on restorative justice	The Ministry of Legal Affairs took a strategic decision to postpone equipping the restorative justice center until after expanded training workshops on restorative justice (RJ). These training workshops are now meant to cover a wider pool of RJ facilitators including former civil servants and established community leaders, which necessitates more financial resources for the remaining 13 workshops.	Modify Output	Modify Financial P(a) value	JWILKS	03/20/2019
						04/10/2019

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IMPLEMENTATION STATUS AND LEARNING

Lesson Learned - Categories